Message Text

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ACTION ARA-10

INFO OCT-01 ISO-00 AID-05 PC-01 OMB-01 CIAE-00 DODE-00

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R 311725Z DEC 75 FM AMEMBASSY BOGOTA TO SECSTATE WASHDC 2608 INFO AMCONSUL MEDELLIN AMEMBASSY QUITO AMEMBASSY PANAMA AMCONSUL CALL

CONFIDENTIAL BOGOTA 0018

EO: 11652: GDS TAGS: PFOR PINT CO

SUBJ: PRESIDENT LOPEZ MAKES YEAR-END ADDRESS TO THE NATION

- 1. BEGIN SUMMARY: IN A BRIEF MESSAGE TO THE NATION ON DEC 30 PRESIDENT LOPEZ REVIEWED THE RECORD OF HIS GOVERNMENT, HIGH-LIGHTING SUCCESSFUL TAX REFORM, AGREEMENTS WITH ECUADOR AND PANAMA AND A LOWERING OF THE RATE OF INFLATION. HE CRITICIZED TEACHERS (A POSSIBLE SLAP AT THE COMMUNISTS) AS WELL AS THE BUREAUCRACY FOR EXCESSIVE SALARY DEMANDS AND POOR PERFORMANCE AND DECLARED THAT 1976 WOULD BE A YEAR OF ORGANIZATION AND ADMINISTRATION. MOST SIGNIFICANT WAS HIS PROPOSAL TO CONVOKE A LIMITED CONSTITUTIONAL CONVENTION IN 1978 TO REFORM THE ADMINISTRATION OF JUSTICE AND THE ROLE OF DEPARTMENTAL ASSEMBLIES. HE ALSO CALLED FOR SEPARATE ELECTIONS FOR THE PRESIDENCY AND LESSER OFFICES IN 1978. THE PRESIDENT MADE NO MENTION OF THE STATE OF SIEGE OR OF PLANS FOR LIFTING IT. END SUMMARY
- 2. IN HIS YEAR-END TELEVISED MESSAGE TO THE NATION PRESIDENT LOPEZ SPOKE BRIEFLY AND FORCEFULLY. HE QUICKLY RAN OVER THREE AREAS OF SUCCESS DURING THE PAST YEAR: AGREEMENTS WITH ECUADOR AND PANAMA CONCERNING MARITIME BORDER DELIMITATIONS AND PASSAGE CONFIDENTIAL

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THROUGH THE PANAMA CANAL RESPECTIVELY, EFFECTIVE TAX REFORM MEA-

SURES WHICH HAD INCREASED REVENUES, AND REDUCTION IN THE RATE OF INFLATION TO 18 PERCENT. HE CALLED HIS GOVERNMENT ONE OF ACTION, NOT JUST OF WORDS.

- 3. REFERRING TO THE "WAR BETWEEN MIDDLE LEVEL GOVERNMENT OF-FICIALS AND THE ADMINISTRATION", HE STRONGLY CRITICIZED TEACHERS AND THE BUREAUCRACY FOR EXCESSIVE SALARY DEMANDS AND ACCUSED THEM OF ATTEMPTING TO DEVOUR THE INCREASED TAX REVENUES. HE SCORED DEPARTMENTAL GOVERNMENTS FOR POOR ADMINISTRATION AND ACCUSED THEM OF "EXTORTION" IN DEMANDING THAT THE NATIONAL GOVERNMENT BAIL THEM OUT OF FINANCIAL DIFFICULTIES AND THREATENING PUBLIC DISORDER IF SUCH WAS NOT DONE. LOPEZ SAID THAT INCREASED RE-VENUES WOULD NOT BE WASTED THAT WAY IN THE FUTURE AND PROMISED THAT THE ADDITIONAL MONIES WOULD BE DESTINED FOR PUBLIC HEALTH, IMPROVED EDUCATION, AND THE LIKE. HIS REFERENCE TO THE TEACHERS MAY WELL HAVE BEEN MADE AS A WARNING THAT THE DISRUPTIVE ACTI-VITIES OF THEIR COMMUNIST DOMINATED UNION WOULD NOT GO UNCHECKED BY THE ADMINISTRATION. HE EMPHASIZED THAT 1976 WOULD BE THE YEAR OF ORGANIZATION AND ADMINISTRATION TO CONSOLIDATE GAINS OF 1975 AND IMPROVE THE FUNCTIONING OF THE GOVERNMENT.
- 4. THE PRESIDENT REITERATED HIS CRITICISM OF DEPARTMENTAL GOVERNMENTS AND SINGLED OUT THE DEPARTMENTAL ASSEMBLIES AS ANACHRONISTIC BODIES WHOSE FUNCTIONS OUTLINED IN THE CONSTITUTION OF 1886 ARE OUT OF TUNE WITH MODERN REALITIES. HE THEN PROPOSED A LIMITED CONSTITUTIONAL CONVENTION FOR 1978 WHICH WOULD REFORM THE FUNCTIONS OF THE DEPARTMENTAL ASSEMBLIES AS WELL AS THE ADMINISTRATION OF JUSTICE. HE SAID THAT HE WOULD PROPOSE TO CONGRESS THAT IN 1978 ELECTIONS FOR VARIOUS OFFICES BE SEPARATED: ONE ELECTION TO CHOOSE THE NATION'S PRESIDENT UND DELEGATES TO THE CONSTITUTIONAL CONVENTION AND A SECOND ELECTION, TWO OR THREE MONTHS LATER, TO CHOOSE CONGRESSMEN, ASSEMBLY MEMBERS, AND MUNICIPAL COUNCILMEN.
- 5. COMMENT: THE BASIC THEMES OF THE LOPEZ ADDRESS ARE NOT NEW AND HIS REITERATION PROVIDES A GOOD GUIDE TO THE ADMINISTRATIONS PRIORITIES FOR THE COMING YEAR. HIS ATTACK ON THE BUREAUCRACY FOLLOWS SIMILAR AND MORE LENGTHY COMMENTS IN HIS "INSTITUTIONAL-IZATION" SPEECH IN MEDELLIN (BOGOTA 10750). HIS SPECIFIC REFERENCE TO TEACHER SALARY DEMANDS DOVETAILS WITH EDUCATION REFORM CONFIDENTIAL

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EFFORTS NOW BEING CARRIED OUT BY THE MINISTRY OF EDUCATION. AS

TED ABOVE, THE LOPEZ COMMENT APPEARS TO SERVE NOTICE ON THE COMMUNIST DOMINATED TEACHERS UNIONS. THE IDEA OF REFORMING DEPARTMENTAL ASSEMBLIES WAS FIRST FLOATEDS

N A RECENT SPEECH BY

LOPEZ (BOGOTA 12123) AND THE MATTER OF REFORMING THE ADMINISTRATION OF JUSTICE HAS BEEN PUT IN TRAIN BY THE CREATION OF A COM-

MITTEE, HEADED BY FORMER PRESIDENT ECHANDIA, TO STUDY POSSIBLE CHANGES. THE FACT THAT LOPEZ HAS PROPOSED A LIMITED CONSTITUTIONAL CONVENTION TO DEAL WITH THESE LAST TWO ITEMS APPEARS TO INDICATE THE PRESIDENT'S LACK OF CONFIDENCE IN THE CONGRESS. THE PROPOSAL TO SEPARATE ELECTIONS WAS MADE EARLIER BY FORMER PRESIDENT LLERAS RESTREPO AND NOW THAT LOPEZ HAS SUGGESTED THE SAME THING MAY INDICATE A LESSENING OF THE DISTANCE BETWEEN LOPEZ AND LLERAS (POSSIBLE TO THE DETRIMENT OF PRESIDENTIAL-HOPEFUL TURBAY). THE ABSENCE OF ANY LOPEZ COMMENT ON THE STATE OF SIEGE FOLLOWING HIS PROMISE TO LIFT IT SOON (BOGOTA 12222) MAY REFLECT A RETHINKING ON THE ADVISABILITY OF MOVING TOO RAPIDLY ON THIS MATTER. INTERESTINGLY, PRESIDENT LOPEZ MADE NO MENTION OF HIS SEPTEMBER VISIT TO THE UNITED STATES.

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